

**GENESEE TRANSPORTATION COUNCIL
PLANNING COMMITTEE MEETING
3019 County Complex Drive, Room 204,
Hopewell, NY**

April 7, 2016

PLANNING COMMITTEE MEMBERS PRESENT

Angela Ellis, Livingston County (Vice Chairperson)
Todd Gadd, Wyoming County
Roy Gates, Seneca County
Thomas Goodwin, Monroe County Planning Board
David Hartman, Yates County
Andrea Guzzetta, Rochester City Council
Thomas Hurley, NYS Thruway Authority
Scott Leathersich, Monroe County – At-Large (Chairperson)
Kevin Rooney, Wayne County
James Willer, New York State Department of Transportation (NYSDOT)
William Wright, Ontario County
David Zorn, Genesee/Finger Lakes Regional Planning Council (G/FLRPC)

ALTERNATE REPRESENTATIVES PRESENT

David Cook, Rochester Genesee Regional Transportation Authority (RGRTA), representing Bill Carpenter
Timothy Frelie, Monroe County, representing Terrence Rice
David Lindsay, Monroe County – At-Large, representing Thomas Beck
Jim McIntosh, City of Rochester, representing Norman Jones

PLANNING COMMITTEE MEMBERS ABSENT AND UNREPRESENTED

(Vacant), Monroe County Supervisors' Association
Maria Chau, Federal Highway Administration (FHWA)
William Eick, Orleans County
Erik Frisch, City of Rochester – At-Large
Timothy Hens, Genesee County
Zina Lagonegro, Rochester City Planning Commission
Edward Muszynski, Empire State Development Corporation
Steven Urllass, Federal Aviation Administration (FAA)
(Vacant), Federal Transportation Administration (FTA)
(Vacant), NYS Department of Environmental Conservation (NYSDEC)

OTHERS IN ATTENDANCE

Eric Farr, RGRTA
Don Higgins, Livingston County
Andrew Kosa, Clark Patterson Lee
Tom Lichtenthal, Town of Batavia
Rick Papaj, NYSDOT Region-4
Christopher Reeve, NYSDOT Region-4
Chris Sichak, Erdman Anthony
James Stack, GTC staff
Robert Torzynski, GTC staff

1. Call to Order & Introductions

Scott Leathersich, Planning Committee Chairperson, called the meeting to order at 10:00 a.m. Members, Alternates, and others present introduced themselves.

2. Public Forum

No member of the public spoke during the Public Forum.

3. Approval of Minutes

Kevin Rooney moved for approval of the minutes from the February 11, 2016 Planning Committee meeting; Thomas Goodwin seconded the motion. The minutes were approved as presented.

4. Reports and Action on Old Business

a. Reports on UPWP Projects and Other Activities

GTC

James Stack reported:

- GTC Strategic Planning: GTC staff continued monitoring the roll out of the Fixing America's Surface Transportation (FAST) Act and is participating in conference calls regarding various rulemakings and guidance on implementation.
- Regional Traffic Count Collection: The project was accepted by the GTC Board at its December 10 meeting.
- LRTP Update/Implementation: The public review period ended March 18. GTC staff held open house style meetings at three locations with a late afternoon and early evening session at each location. We had greater participation than past cycles so we feel changing the approach had a positive result. GTC staff is finalizing the draft Long Range Transportation Plan for the Genesee-Finger Lakes Region 2040 (LRTP 2040). The content is set but undergoing final edits and the layout is being developed. It is our intention to send the draft document to the Planning Committee several weeks ahead of the May 12 meeting so you have more than a few days to review.
- Advancing Health-Informed Transportation Decision Making: No progress to report.
- Genesee-Finger Lakes Regional Critical Transportation Infrastructure Vulnerability Assessment: The final Steering Committee meeting was held on March 2. The consultant addressed Steering Committee comments on the draft and finalized the report. A closeout presentation is expected at the May 12 meeting.
- Genesee-Finger Lakes Regional TSMO Strategic Plan: Due to the time it took to execute a contract and the ending of GTC's fiscal year, it was decided that the project kick off would wait until April. The first Steering Committee meeting is being organized.

- Diversion Route Planning Initiative: The project was accepted by the GTC Board at its September 1 meeting.
- Congestion Management Process (CMP): Joe Bovenzi of the GTC staff was a panelist, along with representatives from the Portland, Oregon and Philadelphia MPOs, on a FHWA webinar regarding CMP on February 11. GTC staff have been integrating the CMP toolbox into the LRTP 2040.
- Greater Rochester Regional Commuter Choice Program: No progress to report.
- Travel Time Data Collection Program: Additional data has been extracted for use in enhancing and validating the GTC Travel Demand Model. GTC staff review the data to conduct brief assessments of major incidents and other events as applicable.
- Regional Mobility Management Business Planning: Three proposal were received by the February 23. A preferred consultant has been identified. Contract negotiations have begun and authorization to execute a Professional Services agreement is expected on May 5.
- Genesee-Finger Lakes Regional Trails Initiative Update: The project was accepted by the GTC Board at its March 10 meeting.
- Regional Walkability Improvement Program: The project was accepted by the GTC Board at its March 10 meeting.
- Rochester Area Bike Sharing Program Study: The project was accepted by the GTC Board at its March 12, 2015 meeting.

G/FLRPC

David Zorn reported:

- Regional Land Use Monitoring Report: Non-responses to the 2015 surveys distributed in January are being followed up, municipal contacts are being updated, and data entry is underway.
- Regional Rights-of-Way Study: The project was accepted by the GTC Board at its September 1 meeting.
- Regional Transportation and Food Systems Analysis: The project has been completed and will be presented for closeout under agenda item 5.b.
- Regional Viewshed Inventory and Analysis: The project was accepted by the GTC Board at its September 1 meeting.

Livingston County

James Stack reported:

- Dansville Transportation and Commercial & Industrial Access Study: The project was accepted by the GTC Board at its September 1 meeting.

Monroe County

Tom Goodwin reported:

- Monroe County Land Use Monitoring: All survey responses have been submitted. Data entry and mapping are underway, along with coordination with G/FLRPC regarding building permits issued in Monroe County.

Tim Frelrier reported:

- Monroe County Guiderail Inventory Program: The contract scope and fee have been finalized and contract approval is anticipated in May.
- Monroe County High Accident Location Program: Four additional sites have been completed, for a total of 13.

Ontario County

James Stack reported:

- Ontario County Freight Corridor Development Plan: No progress to report.

City of Rochester

Jim McIntosh reported:

- City of Rochester Monroe Avenue Parking Study: A Steering Committee Meeting was held April 5. The inventory is complete and a survey is underway. The first Public Meeting is scheduled for April 14.
- JOSANA Trail Feasibility Study: The project was accepted by the GTC Board at its September 1 meeting.
- Rochester East Main Arts & Market District Plan: The project was accepted by the GTC Board at its March 10 meeting.
- City of Rochester Zoning for Transportation Choice: City staff has completed the final draft of the RFP and it will be provided for GTC staff review the week of April 11.
- Rochester Bicycle Boulevard Plan: The project was accepted by the GTC Board at its December 10 meeting.

RGRTA

David Cook reported:

- RGRTA Regional Operational Service Audit: Preliminary data collection and analysis is complete. Seven stakeholder workshops were held in February and March. The consultant used social media to share information and Survey Monkey to gather input. More than 1,200 survey responses were received.
- RTS Route Overhaul and Refinement Analysis: Route 45 (South Ave.) changes went into effect last weekend with limited stops. Route 47 (Monroe Ave.)

changes are being finalized with implementation anticipated in June 2016. Analysis has begun on Route 3 (Lyell), including a potential limited stop service.

Other Agencies

James Stack reported:

- Downtown Seneca Falls Parking and Improvement Study: The project was accepted by the GTC Board at its March 10, 2016 meeting.
- Hojack Trail Feasibility Study: A Steering Committee meeting was held on February 26 and the second Public Meeting was held on March 2.
- Silver Lake Trail Feasibility Study: No progress to report.
- Village of Brockport Active Transportation Plan: The project was accepted by the GTC Board at its March 10 meeting.
- Town of Henrietta Bicycle and Pedestrian Trail Plan: The project was accepted by the GTC Board at its March 10 meeting.
- Pittsford Active Transportation Plan: A Steering Committee has been scheduled for April 28.
- Geneva Active Transportation Plan: No progress to report.
- Town of Irondequoit Active Transportation Plan: The third Steering Committee meeting was held March 15. A Public Meeting was held March 22.
- Town of Chili Bicycle and Pedestrian Planning Study: The project was accepted by the GTC Board at its March 10 meeting.
- Town of Perinton Active Transportation Plan: The Town is finalizing the project. Closeout is expected at the May Planning Committee meeting.

b. Any Other Old Business or Announcements

James Stack stated that James Willer has been appointed to represent NYSDOT on the GTC Planning Committee, Christopher Reeve has been appointed as his Alternate

1. Federal Legislative and Funding Update

On March 15, 2016, the U.S. Department of Transportation (USDOT) published the Highway Safety Improvement Program (HSIP) and the Safety Performance Management Measures (Safety PM) Final Rules in the Federal Register to address the requirements of the Moving Ahead for Progress in the 21st Century Act (MAP-21) and the Fixing America's Surface Transportation Act (FAST Act). The HSIP Final Rule updates the existing HSIP requirements under 23 CFR 924 to be consistent with MAP-21 and the FAST Act, and to clarify existing program requirements. The Safety PM Final Rule adds part 490 to title 23 of the Code of Federal Regulations to implement the performance management requirements under 23 U.S.C. 150 (National goals and performance management measures), including the specific safety performance measure requirements for the purpose of carrying out the HSIP to assess serious injuries and fatalities on all public

roads. Together, these rules will enhance a data-driven approach to making safety decisions, improve collaboration across a wide range of safety partners, and provide transparency for the American public as States set and report on safety targets and, most importantly, save lives. GTC staff participated in a FHWA sponsored webinar on April 1. At this point, New York State will need to establish statewide performance measures and GTC will then establish regional performance measures but it will be some time before these are set.

2. *Long Range Transportation Plan for the Genesee-Finger Lakes Region 2040*
Update

At the February 11 meeting, this group approved a public review document. That document was made available for public review from February 16 through March 18. A printed copy of the document was made available at GTC, NYSDOT-Region 4, the County Planning offices in all counties outside Monroe, and the reference desks of the Rochester Central Library, the Lyons Public Library, the Wadsworth Library in Geneseo, and the Wood Library in Canandaigua. Additionally, the document was available on the GTC website.

In keeping with our effort at greater public engagement and going to where the people are, we tried a new approach to the public meetings. GTC held meetings in Batavia (Genesee County), Hopewell (Ontario County), and Rochester City Hall. We used an open house style with a session in the late afternoon and another in the early evening. The west side and east side meetings had better attendance than when we stayed in the MPA, even with a snow storm in Batavia.

We received a significant number of comments that have been summarized for the final LRTP, which will also include the original comments in an Appendix. The comments were beneficial and caused us to clarify some of the recommendations and add two recommendations: 1) single payment option (smart card) that can be used for multiple transactions like bus, parking, etc. and 2) infrastructure improvements in the Eastman Business Park area comparable to STAMP.

As noted in the project updates, GTC staff has made significant progress on the development of the LRTP 2040. A final draft document is being developed. The content is pretty well set with some final QA/QC underway. The content is being transitioned from MS Word to MS Publisher to finalize the layout of text and graphics. A draft is expected to be mailed to you the week of April 11 so you have plenty of time to review prior to considering and making a recommendation at the May 12 meeting. The meeting package will not include a copy of the document.

5. Action Items

- a. Action concerning approving the **DRAFT 2017-2020 Transportation Improvement Program Update Project List for Public Review** (GTC staff)

The Transportation Improvement Program (TIP) Development Committee has produced the "DRAFT 2017-2020 TIP Update Project List for Public Review" for your consideration. Projects recommended for funding via the draft project list are proposed to be advanced in Federal Fiscal Years (FFYs) 2017 through 2020.

As noted in the transmittal memo, this draft project list represents a significant achievement given the considerable funding constraints placed on GTC resulting from limited federal revenues relative to needs and decisions made by the New York State Department of Transportation (NYSDOT)-Main Office, including:

- Withholding approximately 30 percent of Federal Highway Administration (FHWA) revenues for projects to be selected by NYSDOT-Main Office. In the past, 10 percent has typically been held back from the FHWA amounts distributed to NYSDOT regions;
- Requiring metropolitan planning organizations and NYSDOT regional offices to develop their project lists without knowing which projects will be selected to receive funds from the NYSDOT-Main Office allocation; and
- Setting "Preventive/Corrective Maintenance Targets" for each NYSDOT region based on statewide models that GTC staff do not believe adequately account for actual use of highways and bridges, by, for example treating infrastructure as the customer rather than the commuters and businesses that use the facilities.

Given this uncertainty, the TDC has developed a draft project list that balances cost-effective preservation projects with limited necessary reconstructions/replacements and major rehabilitations. While the TDC recognizes the need for more reconstructions/ replacements and major rehabilitations, there simply is not enough revenue to address these needs.

The draft project list presents:

- Projects Recommended for Funding from the Regional Allocation (Green Component)

Projects included in this component of the list represent the set of projects to be advanced in FFYs 2017 through 2020 based on the reasonably expected FHWA and FTA revenues. If no projects in the GTC TIP area are selected by NYSDOT-Main Office to receive FHWA revenues from the statewide allocation, these projects would represent the fiscally-constrained portion of the *2017-2020 TIP*.

These projects are those that ranked the highest based on evaluations by GTC and NYSDOT-Region 4 staffs using criteria directly linked to the performance measures of the LRTP 2035 and supplemented with the required professional judgment of the

TIP Development Committee. The Federal Funds Recommended reflects the Year of Expenditure costs for each project phase.

➤ Projects Not Able to be Funded in the 2017-2020 TIP (Red Component)

Projects included in this component of the list represent the set of projects that cannot be advanced in FFYs 2017 through 2020 based on the reasonably expected FHWA and FTA revenues.

Projects included in this component should not be viewed as being projects that are unworthy of advancement. With very few exceptions, the only reason these projects are not being advanced is lack of revenues. The Red Component represents not what we *won't* do but rather what we *can't* do given fiscal constraints.

In year of expenditure dollars, there is approximately \$321 million programmed to various projects. One of the projects programmed is the I-390 Interchange Improvements @ Exit 16. This is not a new project but represents a past commitment that needs to be accounted for. This project received statewide funds in FFY 2015 but, in order to fund it as a design-build project, the regional funds to complete the project needed to be in the same year. Since we did not have the capacity in 2015, NYSDOT-Main Office allowed the FFY 2017 funds that were programmed to the project to be accelerated to FFY 2015 with the understanding that they would, in essence, be "paid back" in the new TIP.

Based on the recommendation of this group at the February 11 meeting, several projects were able to be accelerated to FFY 2016 and, therefore, did not need to compete for new funding.

Due to the limited funding available to the region, approximately \$222 million in requests was not able to be funded. This value represents the 2015 cost and is not inflated. Prior to developing the draft program, I firmly believed we would be able to program less than half of the requested funds. In 2015 dollars, the funded project phases are valued at approximately \$296 million. In other words, we were able to fund 57 percent of the requests, a much better result than I expected. Still, this is significantly less than we need.

William Wright moved to recommend that the Planning Committee approve the TIP Development Committee-recommended DRAFT 2017-2020 Transportation Improvement Update Project List for Public Review; Kevin Rooney seconded the motion. The motion passed unopposed.

- b. Recommendation to the GTC Board concerning **accepting the *Regional Transportation and Food Systems Analysis* as evidence of completion of UPWP Task 5242** / Proposed Council Resolution 16-42 (G/FLRPC)

Dave Zorn described the process followed in conducting the analysis, including identifying and inventorying the stakeholders involved with food production, processing, storage/warehousing, distribution, and post consumption, summarizing the transportation and land use opportunities and issues affecting the stakeholders, and

developing next steps and actions. Dave thanked Jayme Breschard Thomann, for her considerable efforts in successfully completing the project.

Bill Wright moved to recommend that the GTC Board adopt Proposed Council Resolution 16-42; Jim McIntosh seconded the motion. The motion passed unopposed.

- c. Action endorsing TIGER Program requests from GTC Member Agencies and/or others in the region (GTC staff)
 - 1. RGRTA Real-Time Bus Fleet Technology System Replacement / Proposed Planning Committee Resolution 16-3 (RGRTA)
 - 2. Livingston County Gateway Road / Proposed Planning Committee Resolution 16-4 (Livingston County)

Eric Farr described the RTS TIGER proposal which is intended to modernize its technological and equipment infrastructure in three phases. Phase one includes the introduction of Wi-Fi and Real-Time GPS Tracking and replacing the existing Computer Aided Dispatch System, Automatic Vehicle Location System, and Radio Communication System. Phase 1 is budgeted at \$17,475,000. Phase 2 includes the implementation of a Vehicle Health Monitoring System to provide real-time reporting data on engine and transmission health and is budgeted at \$1,600,000. Phase 3 includes the replacement of real-time arrival signs with digital LCD signs to improve customer communications and the replacement of the bus yard fleet management system to increase operational efficiencies; this phase is budgeted at \$4,275,000. The total project budget is \$23,350,000.

Angela Ellis described the Gateway Ag Park Road and Bridge TIGER Project including the purpose, scope, and cost of the project, which has a total budget of \$6,895,000.

Jim Stack noted that this round of TIGER funding is different than past years because it includes a lower threshold for rural projects. Jim McIntosh noted that these two projects are also in two separate congressional districts, which will help to reduce competition within the region.

David Cook moved to approve Proposed Planning Committee Resolutions 16-3 and 16-4; Angela Ellis seconded the motion. The motion passed unopposed.

6. New Business

There was no new business.

7. Public Forum

No member of the public spoke during the Public Forum.

8. Next Meeting

James Stack noted that the next meeting is scheduled for May 12, 2016 in the Rochester City Council Chambers at:

30 Church Street
Rochester, NY

All materials for items to be considered at this meeting should be submitted to GTC staff no later than Friday, April 29, 2016.

9. Adjournment

The meeting adjourned at 11:02 a.m.