

**GENESEE TRANSPORTATION COUNCIL
QUARTERLY BOARD MEETING
Henrietta Town Hall
475 Calkins Road
Henrietta, NY**

February 27, 2020

GTC BOARD MEMBERS PRESENT

John Marren, Ontario County (Chairman)
Jerry Davis, Wyoming County
Daniel Hogan, Monroe County – At Large
David LeFeber, Livingston County
Ken Miller, Wayne County
Douglas Paddock, Yates County
William Santos, Monroe County Planning Board
Rochelle Stein, Genesee County

ALTERNATE REPRESENTATIVES PRESENT

Kevin Bush, New York State Department of Transportation (NYSDOT), representing Marie Therese Dominguez
Bill Carpenter, Rochester Genesee Regional Transportation Authority (RGRTA), representing Donald E. Jeffries
Sean Carrington, NYS Thruway Authority (NYSTA), representing Matthew Driscoll
Tim Frelier, Monroe County, representing Adam Bello
George Hebert, Monroe County Legislature, representing Dr. Joseph Carbone
Scott Leathersich, Monroe County At-Large
John Papponetti, Orleans County, representing Lynne Johnson
Mitch Rowe, Seneca County, representing Robert Hayssen
Robert Scanlon, Rochester City Council, representing Loretta Scott
John Thomas, City of Rochester At-Large, representing James McIntosh

GTC BOARD MEMBERS ABSENT AND UNREPRESENTED

Eric Gertler, Empire State Development Corporation
Stephen Goodman, Federal Transit Administration (FTA)
Richard Marquis, Federal Highway Administration (FHWA)
David Seeley, Monroe County Supervisors Association
Basil Seggos, New York State Department of Environmental Conservation
Steven Urlass, Federal Aviation Administration (FAA)
Lovely Warren, City of Rochester
David L. Watson, Rochester City Planning Commission

OTHERS IN ATTENDANCE

Rochelle Bell, Monroe County
Jody Binnix, GTC staff
Joe Bovenzi, GTC staff
Angela Ellis, Livingston County
Peter Ingalsbe, Ontario County
Joel Kleinberg, NYSDOT

Alex Kone, GTC staff
Chris Reeve, NYSDOT
James Stack, GTC staff
Thomas Wolanski, GPI, Inc.
David Zorn, G/FLRPC

1. Call to Order and Roll Call

Chairman Marren called the meeting to order at 8:40 a.m.

Alex Kone, GTC staff, called the roll; a quorum was present.

2. Public Forum

No one from the public spoke during the Public Forum.

3. Approval of Minutes

Chairman Marren noted that draft minutes from the December 12, 2019, GTC Board meeting were included in the meeting package.

William Santos moved to approve the minutes from the December 12, 2019, Quarterly Meeting; Daniel Hogan seconded the motion. The motion passed unopposed.

Chairman Marren added that draft minutes from the January 9, 2020 and February 13, 2020 Planning Committee meetings were provided for informational purposes.

4. Communications and Announcements

James Stack made the following announcements:

- By her election as the Chairperson of the Genesee County Legislature, Rochelle Stein is a member of the GTC Board. Gregg Torrey has been designated as her Alternate.
- Monroe County Legislature President, Dr. Joe Carbone, has designated George Hebert as his Alternate.
- Orleans County Legislature Chairperson, Lynne Johnson, has designated John Papponetti as her Alternate.
- By his election as the Chairperson of the Seneca County Board of Supervisors, Robert Hayssen is a member of the GTC Board.
- By his election as the Chairperson of the Wayne County Board of Supervisors, Ken Miller is a member of the GTC Board. Scott Johnson has been designated as his Alternate.
- By his election as the Chairperson of the Wyoming County Board of Supervisors, Jerry Davis is a member of the GTC Board.
- By his election as Monroe County Executive, Adam Bello is a member of the GTC Board.
- By his selection as the Acting Chairperson of the Genesee/Finger Lakes Regional Planning Council, Timothy Cutler is a member of the GTC Board. The Regional Planning Council will be electing a new Chairperson at a future meeting.
- The Federal Highway Administration New York Division successfully pursued a grant to support a technology transfer peer review that will share the lessons learned on

the Inner Loop project with representatives from Buffalo, Syracuse, Albany, Ulster County, and New York City as each of those places looks at possible conversion of expressway facilities. The idea is to have someone from each MPO and each City at the two-day workshop. As the co-host, GTC staff is working on logistics such as speakers, venue, lodging, etc. We are aiming to hold the workshop sometime in May.

Chairman Marren called a Recess at 8:50 a.m. due to a fire alarm. Chairman Marren reconvened the meeting back to order at 9:00 a.m.

5. Reports and Action on Old Business

a. Planning Committee Report

Scott Leathersich provided the following report:

The Planning Committee met on January 9th and February 13th and recommends that the GTC Board:

- Accept reports as evidence of completion of two Unified Planning Work Program tasks:
 - *Village of Penn Yan Circulation, Accessibility, and Parking Study* (UPWP Task 6813)
 - Livingston County Human Services Trip Planning Website (UPWP Task 8170)
- Approve the *FY 2020-2021 Unified Planning Work Program*
- Amend the *FFY 2020-2024 Transportation Improvement Program* as requested by the City of Rochester, Wyoming County, and NYSDOT

Additionally, the Planning Committee took the following action:

- Approved six administrative modifications to the *FFY 2020-2024 Transportation Improvement Program* as requested by Monroe County, Wyoming County, and NYSDOT:
 - Increasing the Total Cost of the Simmons Rd over Little Beards Creek project;
 - Increasing the Total Cost of the Highway Preventive Maintenance #7 project;
 - Adding phases to the Rt 18 over Northrup and Smith Creeks Bridge Replacements project;
 - Adding phases to the Rt 250 over Thomas Creek Bridge Replacement project;
 - Advancing a phase of the Rt 104, from Rt 940M (Lake Ave) to Culver project; and
 - Combining the Bridge Steel Repairs at 17 Locations and Bridge Steel Repairs at 23 Locations projects.
- Approved one administrative modification to the *FY 2019-2020 Unified Planning Work Program* as requested by Livingston County:
 - *Geneseo Active Transportation Plan* (UPWP Task 8774)

b. GTC Staff Report

James Stack provided the following report:

2045 Long Range Transportation Plan

The current Long Range Transportation Plan or LRTP was adopted by this Board in June of 2016. In accordance with the Metropolitan Planning Rule, GTC will need to adopt a new LRTP by June of 2021. Staff have been busy organizing for this effort. Jody Binnix will lead the effort but all staff will be contributing.

Typically an LRTP is new in one cycle and updated in the next cycle five years later. Our last effort was an update so this new cycle provides an opportunity to recast the document. Staff has done internal collaboration to identify improvements to the process and the document. We have also looked to other MPOs for inspiration. Staff has also laid out a timeline for various milestones including two separate public engagement cycles before developing a draft plan that will be presented for a 30-day public review. Staff is preparing to present the process and specific public engagement plan to the Planning Committee for concurrence at their April meeting.

c. Old Business

(1) Federal Legislative and Funding Update

James Stack reported that in late-January, the House Democratic leadership released a framework for infrastructure investment; however, this is not formal legislation. Critically, it did not include any discussion of funding to support the investments. The Democrats have made clear that they want agreements from Republicans and the President before discussing specific funding ideas. While not endorsing the framework, House Republicans have expressed a willingness to work on infrastructure in a bipartisan manner provided their principles are incorporated.

The Hill.com provided a nice summary of the framework, which is valued at \$760 billion over five years. The framework proposes \$329 billion for roads and bridges, \$55 billion for passenger rail, \$30 billion for airport investments, \$50.5 billion for wastewater infrastructure, \$86 billion for expanding broadband access for rural areas, and \$12 billion for a "next-generation" 911 system for emergency calls. So, as you can see, they are looking at comprehensive infrastructure and not just the transportation system. The Democrats also want to begin to address climate change with proposals like increasing the availability of charging stations and other fueling options for electric and zero-emissions vehicles, making roads safer for pedestrians and bicyclists and investing in zero-emission buses for public transit to reduce traffic congestion. Among the Republican priorities are addressing the long-term sustainability of the Highway Trust Fund, addressing

infrastructure for rural communities and ensuring state flexibility for infrastructure needs.

Like any proposals to reauthorize surface transportation programs, funding will be a major obstacle.

The White House released their budget proposal the week of February 10. Although the budget is for FFY 2021, it also indicates the administration's priorities going forward up to ten years.

Some highlights include:

- Continued support for the BUILD program at \$1 Billion, which is the same level as current FFY;
- Continued support for the INFRA program;
- An additional \$3.9 billion for FHWA over FFY 2020 enacted levels;
- An additional \$896 million for FTA over FFY 2020 enacted levels; and
- Ending the Transportation Alternatives Program as a set-aside;

Keep in mind, the budget process begins in Congress. Some have already indicated that the administration's budget proposal is "dead on arrival", which is fairly typical. However, this document still stakes the administration's position.

Additionally, the budget proposal introduces a \$1 trillion infrastructure program based on a 10 year reauthorization of surface transportation and other initiatives. This includes:

- \$755 billion of Highway Trust Fund contract authority;
- \$55 billion authorizations of General Funds to support discretionary appropriations for transit, rail, vehicle safety, hazardous materials transport, and the BUILD program; and
- \$190 billion of General Fund mandatory budget authority for FFY 2021 only, including:
 - o \$70 billion for mega projects;
 - o \$50 billion for freight projects, both formula and discretionary;
 - o \$35 billion for a new bridge program with \$12 billion for off-system bridges via formula and \$23 billion for competitive selection;
 - o \$25 billion for rural infrastructure;
 - o \$20 billion for transit State of Good Repair.

2. TIP Staff Modifications Report

Chairman Marren informed the Board that the TIP staff modifications report was included in the meeting package and is being provided for informational purposes. There were no questions.

6. Action Items

- a. Adopting *the FY 2020-2021 Unified Planning Work Program* / Proposed Resolution 20-1

James Stack noted that Resolution 20-1 was reviewed and recommended for GTC Board approval by the Planning Committee at its February 13, 2020 meeting.

The Unified Planning Work Program, or UPWP, is the program of federally-funded transportation planning activities to be undertaken by GTC staff, its member agencies, and other jurisdictions in the Genesee-Finger Lakes Region. The Fiscal Year 2020-2021 UPWP will support planning activities for the period beginning April 1, 2020 and ending March 31, 2021. Projects included in the current UPWP that are not complete as of March 31, 2020 will be rolled over into the FY 2020-2021 UPWP.

We received 20 applications requesting about \$1.2 million. We were able to make about \$870,000 available for projects. You may recall that last year we needed to accelerate our process to respond to a new deadline from NYSDOT Main Office and our Federal partners. They wanted a full draft UPWP by March 1. Since our process was already underway, they accepted it a week late. The 2020 meeting calendar was set to ensure a Board-adopted UPWP can be submitted by March 1.

The UPWP Development Committee, or UDC, met in November and December. The efforts of the UDC resulted in a project list for public review and the full draft UPWP document. The Planning Committee approved a public review document and a draft UPWP, a 30-day public review from January 13 through February 11.

Bill Carpenter moved to approve proposed Resolution 20-1; Kevin Bush seconded the motion. The motion passed unopposed.

- b. Accepting reports as evidence of completion of a UPWP Task

Chairman Marren suggested grouping proposed Resolutions 20-2 and 20-3 into a single action; no Member or Alternate objected.

James Stack noted that Proposed Resolutions 20-2 and 20-3 were reviewed and recommended for GTC Board approval by the Planning Committee at its February 13, 2020 meeting.

- (1) Accepting the *Village of Penn Yan Circulation, Accessibility, and Parking Study* Executive Summary as evidence of completion of UPWP Task 6813 / Proposed Resolution 20-2

James Stack reported that the project was conducted by the Village of Penn Yan. The Executive Summary of the project starts on page 36 of the meeting package. The purpose of the project was to conduct a Circulation, Accessibility, and Parking CAP study to identify physical, operational, and regulatory changes needed to improve the circulation, accessibility, and parking for all modes.

This project coincided with work on the Downtown Revitalization Initiative (DRI). In October 2018, Penn Yan won \$10 million in state funding for downtown revitalization projects. An effort was made to coordinate work on the CAP with the DRI, including holding a joint public meeting and linking several CAP study recommendations with DRI projects for expanding and improving parks and trails, streetscape improvements, and pedestrian improvements align with recommendations in the CAP report. Public meetings were held in February 2019 and November 2019 and there was targeted outreach to the Mennonite community through a special survey. The CAP recommendations were organized into five categories, including Circulation & Accessibility, Downtown Parking, Bicycle Network, Streetscape & Pedestrian Facilities, and Regulatory Framework. The report concluded with an implementation strategy that identified priority actions, estimated costs, funding sources, and implementation agencies and partners.

- (2) Accepting the *Livingston County Human Services Trip Planning Website*, RideLivINgston.comy as evidence of completion of UPWP Task 6813 / Proposed Resolution 20-3

James Stack reported that the project was conducted by Livingston County. Since this project resulted in a website, a traditional Executive Summary of the project is not available; however, one of the promotional pieces in on page 46 of the meeting package. The purpose of the project was to create an interactive trip planning website displaying reliable transportation options for the general public in Livingston County, with a specific emphasis on specialized transportation services such as those that may be required by older adults, people with disabilities, and individuals with lower incomes.

The County staff uses this site for serving residents that are not able to navigate the site and the same site can be used by residents who want to search for information themselves. The County has taken over responsibility for the site and is already working to identify ways to make it more useful.

It should be noted that the application of this type of website in a rural area is getting a lot of recognition nationally. Livingston County has received inquiries from across the country and has been sharing their insights with others.

Douglas Paddock moved to approve proposed Resolutions 20-2 and 20-3; Rochelle Stein seconded the motion. The motion passed unopposed.

- c. Amending the *2020-2024 Transportation Improvement Program* / Proposed Resolutions 20-4 through 20-11

Chairman Marren suggested grouping proposed Resolutions 20-4 through 20-11 into a single action; no Member or Alternate objected.

James Stack noted that Proposed Resolutions 20-4 through 20-11 were reviewed and recommended for GTC Board approval by the Planning Committee at its February 13 meeting.

James Stack provided the following report:

- (1) Amending the *2020-2024 TIP* by adding the Wyoming County Bridge Preventive Maintenance project / Proposed Resolution 20-4

This amendment is requested by Wyoming County. The FFY 19 Construction phase was partially de-obligated based upon the final estimate but additional costs were incurred as the project progressed. Even with contingency, actual costs exceeded the programmed amount. This change would make the County whole.

- (2) Amending the *2020-2024 TIP* by increasing the Total Cost of the Schoellkopf Rd over Cayuga Creek Bridge Rehabilitation project / Proposed Resolution 20-5

This amendment is requested by Wyoming County. Due to the historic nature of this bridge, Wyoming County was restricted in its activities; however, rehabilitating the existing bridge does not satisfy the project objective. The County has reached a Memorandum of Agreement with the NYS Office of Historic Preservation that will allow the County to rehabilitate and reconstruct the bridge at the Wyoming County Fairgrounds site in Pike, within four years of deconstruction from the existing site. A replacement bridge for Schoellkopf Road will be constructed in its place.

- (3) Amending the *2020-2024 TIP* by increasing the Total Cost of the Rt 104 Intersection Improvements at Knickerbocker Rd project / Proposed Resolution 20-6

This amendment is requested by NYSDOT. As the project design progressed, it was determined that this project could efficiently deliver work funded under the Pedestrian Safety Action Plan or PSAP program. Additional signal work (non-PSAP) has been identified that will also increase project costs.

- (4) Amending the *2020-2024 TIP* by changing the Project Limits of the NYSDOT Bridge Deck Preventative Maintenance (9 Locations) project / Proposed Resolution 20-7

This amendment is requested by NYSDOT. Work was completed by NYSDOT Bridge Maintenance forces on one of the bridges. A field visit to another bridge

determined that the condition of the structure indicates that the window of opportunity for preventive maintenance has been missed and, therefore, should be removed from the project. The addition of three bridges allows for a comparable accomplishment of work relative to the original scope.

- (5) Amending the *2020-2024 TIP* by adding the NYS Thruway Pavement Striping project / Proposed Resolution 20-8

Christopher Reeve reported that this amendment is requested by NYSDOT on behalf of the New York State Thruway Authority. This project is managed on a statewide basis. The inclusion of this project in the regional TIP increases transparency and represents to proportional amount of the overall statewide project that is in our region.

- (6) Amending the *2020-2024 TIP* by increasing the Total Cost of the Rt 77 at Ledge Rd Intersection Improvements project / Proposed Resolution 20-9

This amendment is requested by NYSDOT. You may recall that this project was amended in December in recognition that the preferred alternative is the installation of a traffic control device versus construction of a roundabout. Due to a high level of public involvement and a late designation of the preferred alternative, Preliminary Engineering costs exceeded the amount programmed. Additionally, Design Approval was not achieved in FFY 19, which precluded obligating the Detailed Design phase as scheduled.

- (7) Amending the *2020-2024 TIP* by deferring phases of the Pedestrian Safety Action Plan - Phase III (City of Rochester) project / Proposed Resolution 20-10

This amendment is requested by the City of Rochester. The project is not expected to complete Detailed Design and achieve Plans, Specifications, and Estimates prior to the end of FFY 20. Accordingly, the Construction and Inspection phases will likely be precluded from being obligated in FFY 20.

- (8) Amending the *2020-2024 TIP* by adding the Sanford Road Railroad Crossing project / Proposed Resolution 20-11

This amendment is requested by NYSDOT. The Railroad Crossing Improvement Project at Gough Road project in the Town of Riga has significant circuitry overlap with the adjacent Sanford Road crossing, necessitating work at that location to enable the Gough Road signal to operate. NYSDOT Main Office has identified funding through the Railway-Highway Crossings program to address the Sanford Road crossing. These projects will be developed under separate contracts through Plans, Specifications, and Estimates due to contract requirements, but the construction work would be conducted under a single contract.

Rochelle Stein moved to approve proposed Resolutions 20-4 through 20-11; Jerry Davis seconded the motion. The motion passed unopposed.

7. Election of Officers

Chairman Marren turned the meeting over to James Stack.

James Stack reported that pursuant to the GTC By-laws, officers (the Chairperson and Vice Chairperson) must be elected from among the voting Board members to serve two-year terms. The elections are to occur at the Annual Meeting, defined as the first quarterly meeting of the calendar year. The last election of officers was held on March 8, 2018.

In accordance with the GTC By-laws, current GTC Chairman John Marren appointed a Nominating Committee in January 2020 to nominate candidates for the offices of Chairperson and Vice Chairperson. The Committee included Angela Ellis (Livingston County and Planning Committee Vice Chairperson), Norman Jones (City of Rochester), and Scott Leathersich (Monroe County and Planning Committee Chairperson).

Due to the significant number of changes of elected officials serving on the GTC Board and the requirement that Officers be selected from among Board Members and not Alternates, the Nominating Committee has had more difficulty than usual in their recommendation.

As noted on page 78 of the meeting package, the Nominating Committee recommends Jerry Davis as Chairperson and David LeFeber as Vice-Chairperson. James asked if there were any nominations from the floor; there were none.

Bill Carpenter moved to approve to accept the recommendation of the Nominating Committee; Kevin Bush seconded the motion. The motion passed unopposed.

8. New Business

James Stack presented a Certificate of Appreciation to Jack Marren for his leadership as GTC Chairperson since December 2015.

9. Next Meeting

Chairman Marren stated that the next GTC Board meeting is scheduled for June 11, 2020 at the Henrietta Town Hall, 475 Calkins Road in Henrietta.

10. Adjournment

The meeting adjourned at 9:42 a.m.